

REPORT OF THE COMMITTEE ON 2010 CENSUS REDISTRICTING

March 13, 2012

The Honorable,
The Board of Commissioners of Cook County

ATTENDANCE

Present: Chairman Sims, Vice Chairman Silvestri, Commissioners Beavers, Butler, Collins, Daley, Fritchey, Gainer, Garcia, Gorman, Goslin, Murphy, Reyes, Schneider, Steele, Suffredin and Tobolski (17)

Absent: None (0)

Also Present: Laura Lechowicz Felicione – Special Assistant to the President for Legal Affairs; Patrick Driscoll, Jr. – Deputy State's Attorney, Chief, Civil Actions Bureau; Peter A. Creticos, Ph.D; Judson Miner – Attorney, Miner, Barnhill & Galland; Anthony B. Bass of Grasso Bass, PC; Phillip Luetkenhans of Schirott, Luetkehans & Garner, P.C.; Richard Velázquez, Esq. of VelázquezRodríguez LLC.

Ladies and Gentlemen:

Your Committee on 2010 Census Redistricting of the Board of Commissioners of Cook County met pursuant to notice on Tuesday, March 13, 2012 at the hour of 09:00 AM in the Board Room, Room 569, County Building, 118 North Clark Street, Chicago, Illinois.

Your Committee has considered the following items and upon adoption of this report, the recommendations are as follows:

316960 **TO ESTABLISH REDISTRICTING PROCEDURES FOR THE COOK COUNTY BOARD OF COMMISSIONERS (PROPOSED RESOLUTION).** Submitting a Proposed Resolution sponsored by Deborah Sims, Chairman, 2010 Census Redistricting Committee and Peter N. Silvestri, Vice Chairman, 2010 Census Redistricting Committee.

PROPOSED RESOLUTION

TO ESTABLISH REDISTRICTING PROCEDURES FOR THE COOK COUNTY BOARD OF COMMISSIONERS

WHEREAS, Section 2-105 (e) of the Rules authorizes the Board to create special committees by resolution adopted by a majority of those elected; and

WHEREAS, Section 2-105 (e) further provides that such resolution creating a special committee shall specify the subject matter of the special committee, the number of members to be appointed, and may specify a reporting date during the term; and

WHEREAS, the County of Cook is called upon by law to redraw its districts every decade based

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upon the population data compiled and made available by the U.S. Census Bureau; and

WHEREAS, the 2010 Census results have been released, triggering the obligation for Cook County to commence its review of County Board district boundaries; and

WHEREAS, a Redistricting Committee has been established by the Cook County Board of Commissioners to review the 2010 U.S. Census data and to make recommendations to the Board of Commissioners for new County Board district boundaries; and

WHEREAS, it is in the interest of the Redistricting Committee and the public to establish procedures for redistricting.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF COOK COUNTY AS FOLLOWS: that the following procedures shall be implemented and followed for the Cook County Redistricting Committee:

1. The Redistricting Committee of the Cook County Board of Commissioners ("Board") shall consider plans of single-member districts and recommend one plan for adoption by the County Board. The plan recommended to the Board shall comply with all applicable federal and state constitutional and statutory requirements.
2. The Chair and Vice-Chair of the Redistricting Committee shall establish and post guidelines for public access of redistricting services and ensure said guidelines provide opportunity for all individuals and groups who wish to convey their ideas on redistricting to the Board and to the Redistricting Committee but who otherwise do not have the technical resources to support their efforts; said guidelines shall include opportunity for the public to access by appointment computer hardware and software, operated by redistricting staff, in order to afford fair access to these services.
3. The Redistricting Committee shall conduct at least three public hearings to gather public testimony on re-districting matters. These hearings shall be conducted in advance of the Committee assembling a full plan for consideration. Those wishing to participate are urged to address among other matters issues of communities of interest. A schedule of these public hearings will be announced and published.
4. All meetings of the Redistricting Committee will be conducted in accordance with all applicable laws, including the Open Meetings Act. Notice will be given in accordance with the Open Meetings Act and County Board practice. A citizen or organization that requests written notice shall receive it without charge.

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5. Transcripts of any meetings of the Committee will be made available for public inspection within 15 working days of the meeting at the offices of the Secretary of the Board, Cook County Building, 118 N. Clark Street, Room 567, Chicago, Illinois. All written materials submitted as testimony, proposals, or comments to the Committee shall be made available for public inspection within 5 working days of their receipt.
6. All original plans produced by the public are due by May 1, 2012. A plan may describe a single district or a combination of districts. The public is encouraged to propose plans that incorporate all 17 districts.
7. Any plan submitted to the Committee shall include 19 copies of the following information (one copy will remain in the Committee file, one copy will be submitted to the Secretary of the Board for public inspection, and one copy will be provided to each member of the Committee):
 - 7.1. The plan drawn as a map, showing the boundaries of the proposed district or districts, township boundaries, the limits of the City of Chicago, the names of major streets, roads, highways or physical features defining the boundaries of the proposed district or districts.
 - 7.2. A statistical summary for each existing or proposed district providing:
 - 7.2.1. Total population and voting age population;
 - 7.2.2. The number of African-American and African-American voting age population;
 - 7.2.3. The number of Hispanic and Hispanic voting age population;
 - 7.2.4. The number of Asian and Asian voting age population.
 - 7.3. A written explanation as to how communities of interest are addressed.
 - 7.4. A list of townships and municipalities (or portions thereof) in each proposed district.
 - 7.5. A written description of each proposed district by census tract and block.
 - 7.6. A districting impact statement explaining how the proposed plan satisfies the requirements of the United States and Illinois Constitutions and relevant federal and state statutes (and, specifically, the Voting Rights Act of 1965, as amended).

***Referred to the 2010 Census Redistricting Committee on 03-01-12.**

Vice Chairman Silvestri, seconded by Commissioner Daley, moved Approval of (Communication No. 316960). Commissioner Suffredin called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO APPROVE
COMMUNICATION NO. 316960**

Yeas: Chairman Sims, Vice Chairman Silvestri, Commissioners Butler, Daley, Fritchey, Gainer, Garcia, Gorman, Goslin, Reyes, Schneider, Steele and Tobolski (13)

Nos: Commissioners Beavers and Suffredin (2)

Present: None (0)

Absent: Commissioners Collins and Murphy (2)

The motion to Approve the Proposed Resolution to Establish Redistricting Procedures for the Cook County Board of Commissioners, (COMMUNICATION NO. 316960), CARRIED.

Chairman Sims asked the Secretary to the Board to call upon the registered public speaker, in accordance with Cook County Code, Sec. 2-107(dd).

1. Cynthia Schilski, President of League of Women Voters of Cook County
2. George Blakemore, Concerned Citizen

316961 ELECTION DATA SERVICES, INC. (PROPOSED CONTRACT). Transmitting a Communication, dated February 29, 2012 from Deborah Sims, Chairman, 2010 Census Redistricting Committee and Peter N. Silvestri, Vice Chairman, 2010 Census Redistricting Committee.

In accordance with Cook County Home Rule Authority, the Redistricting Committee ("Committee") hereby requests authorization for the Chief Procurement Officer to enter into and execute a sole source professional services contract Election Data Services, Inc., Washington, D.C., to provide redistricting software and support services to redraw districts of the Cook County Board of Commissioners with data from the 2010 census. Services will include all hardware, software, training and support, preparation of a redistricting database, and various analytical and consulting services required to complete the redistricting project.

Reason: Election Data Services, Inc. has a long history of involvement with redistricting in Cook County and Illinois and provided the election districting software and support services for the original districting project for the Board of Commissioners and the remap in 2001. Election Data Services, Inc. is considered to be the foremost authority on districting software and redistricting analysis.

Estimated Fiscal Impact: \$521,850.00 (490-260 Account). Contract period: March 1, 2012 through September 30, 2012. (490-260 Account).

***Referred to the 2010 Census Redistricting Committee on 03-01-12.**

Vice Chairman Silvestri, seconded by Commissioner Daley, moved Approval of (Communication No. 316961). Commissioner Suffredin called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO APPROVE
COMMUNICATION NO. 316961**

Yeas: Chairman Sims, Vice Chairman Silvestri, Commissioners Butler, Collins, Daley, Fritchey, Garcia, Gorman, Goslin, Reyes, Schneider, Steele and Tobolski (13)

Nays: Commissioners Beavers and Suffredin (2)

Present: None (0)

Absent: Commissioner Gainer and Murphy, (2)

The motion to Approve the Proposed Contract with Election Data Services, Inc., (COMMUNICATION NO. 316961), CARRIED.

316962 PETER A. CRETICOS, LTD ("PAC, LTD") (PROPOSED CONTACT). Transmitting a Communication, dated February 29, 2012 from Deborah Sims, Chairman, 2010 Census Redistricting Committee and Peter N. Silvestri, Vice Chairman, 2010 Census Redistricting Committee.

In accordance with Cook County Home Rule Authority, the Redistricting Committee ("Committee") hereby requests authorization for the Chief Procurement Officer to enter into and execute a sole source professional services contract with Peter A. Creticos, LTD ("PAC, LTD") to provide professional support and advice to the Committee on the development and final design of a map establishing 17 single member districts for the Cook County Board of Commissioners.

Professional services will be provided under this agreement by Mr. Peter A. Creticos, Ph.D., and his team.. Services will include but not be limited to providing professional support and advice to the

Committee on the development and final design of the Committee Map, collecting views from the public, community and civic organizations and the elected officials, engaging in research, coordinating assembly of Census Bureau materials, review of other recent local remap proceedings and maps as well as provide staff support for preparation and presentations at public hearing and office support for public access. Except for the staff provided by Election Data Services, PAC, LTD will supervise all staff engaged in the operations of the Committee, the operations of the Committee office, and the design, development and

production of the Committee map that will be presented to the Cook County Board and the President for consideration and final adoption.

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Reason: PAC, LTD is uniquely qualified due to the fact that Dr. Creticos was a principal participant in the preparation of the original district maps for the Cook County Board of Commissioners as well as the re-map in 2001. Dr. Creticos will have primary responsibility for the services to be provided PAC, LTD during this project in the development of district maps.

PAC, LTD's professional team includes the services provided by Dr. Creticos and his professional experts as well as servicers provided by his senior advisor on redistricting, his senior associate to lead operational matters and day to day staff support provided by graduate student interns from the College of Urban Planning and public Administration at the University of Illinois at Chicago.

Estimated Fiscal Impact: \$100,000.00. Contract period: March 1, 2012 through September 30, 2012. (490-260 Account).

***Referred to the 2010 Census Redistricting Committee on 03-01-12.**

Vice Chairman Silvestri, seconded by Commissioner Daley, moved Approval of (Communication No. 316962). Commissioner Suffredin called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO APPROVE
COMMUNICATION NO. 316962**

Yeas: Chairman Sims, Vice Chairman Silvestri, Commissioners Butler, Collins, Daley, Garcia, Gorman, Goslin, Murphy, Reyes, Schneider, Steele and Tobolski (13)

Nos: Commissioners Beavers and Suffredin (2)

Present: Commissioner Fritchey (1)

Absent: Commissioner Gainer (1)

The motion to Approve the Proposed Contract with Peter A. Creticos, LTD., (COMMUNICATION NO. 316962), CARRIED.

316963 MINER, BARNHILL & GALLAND (PROPOSED CONTACT). Transmitting a Communication, dated February 29, 2012 from Deborah Sims, Chairman, 2010 Census Redistricting Committee and Peter N. Silvestri, Vice Chairman, 2010 Census Redistricting Committee.

In accordance with Cook County Home Rule Authority, the Redistricting Committee ("Committee") hereby requests authorization for the Chair of the Redistricting Committee to execute a legal engagement with the law firm of Miner, Barnhill & Galland Chicago, Illinois, to serve as lead counsel for the Redistricting Committee of the Cook County Board of Commissioners, under the direction of the Chair of the Committee, or her designee, to perform various legal services. Attorney Judson Miner will be the lead and principal counsel and will be engaged to perform the following services:

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1. research redistricting law and legal standards applicable to Cook County redistricting under federal and Illinois constitutional and statutory requirements and case law principles, including without limitation the Voting Rights Act and the right to use adjusted data, and update the same for recent decisions;
2. render advice and counsel to the Redistricting Committee regarding the foregoing and regarding methods and approaches to redrawing of districts, appropriateness of use of particular data, use of mapping and computer technology, coordination with election administration boundaries (including precinct boundaries), and other issues relating to redistricting;
3. provide a comprehensive analysis of federal court rulings on traditional redistricting principles, such as district compactness, district contiguity, and respect for political subdivisions and communities of interest;
4. review and advise on applicable congressional, legislative, and City of Chicago remap proceedings;
5. work with County staff and consultants to coordinate assembly of Census Bureau materials and maps required or advisable for redistricting;
6. attend meetings of the Redistricting Committee and of the Board of Commissioners as requested;
7. supervise co-counsel authorized by the Redistricting Committee; and
8. perform such other work assignments relating to redistricting and to related laws and ordinances as the Redistricting Committee might assign.

The fee for such proposal services would be \$35,000. Such fee would be payable in progress payments as follows:

\$8,750 upon completion of four public hearings of the Redistricting Committee;
\$8,750 upon completion of the final public hearing of the Redistricting Committee;
\$8,750 upon creation of the initial map by the Redistricting Committee; and
\$8,750 upon adoption of a final map by the Cook County Board of Commissioners.

Mr. Miner, has direct experience working on remaps for the City of Chicago and has extensive experience in the practice of civil rights litigation, civil rights and redistricting litigation, municipal and election law.

Estimated Fiscal Impact: \$35,000.00. (490-260 Account). Period of Engagement March 13, 2012 through September 30, 2012.

***Referred to the 2010 Census Redistricting Committee on 03-01-12.**

Vice Chairman Silvestri, seconded by Commissioner Daley, moved Approval of (Communication No. 316963). Commissioner Suffredin called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO APPROVE
COMMUNICATION NO. 316963**

Yeas: Chairman Sims, Vice Chairman Silvestri, Commissioners Butler, Daley, Garcia, Gorman, Goslin, Murphy, Reyes, Schneider, Steele and Tobolski (12)

Nos: Commissioners Beavers, Collins and Suffredin (3)

Present: Commissioner Fritchey (1)

Absent: Commissioner Gainer (1)

The motion to approve the Proposed Contract with Miner, Barnhill & Galland, (COMMUNICATION NO. 316963), CARRIED.

316964 GRASSO BASS, PC (PROPOSED CONTACT). Transmitting a Communication, dated February 29, 2012 from Deborah Sims, Chairman, 2010 Census Redistricting Committee and Peter N. Silvestri, Vice Chairman, 2010 Census Redistricting Committee.

In accordance with Cook County Home Rule Authority, the Redistricting Committee ("Committee") hereby requests authorization for the Chair of the Redistricting Committee to execute a legal engagement with Anthony B. Bass of Grasso Bass, PC, Chicago, Illinois to retain his services as co-counsel for the Redistricting Committee of the Cook County Board of Commissioners, under the direction of the Chair of the Committee, or her designee, to perform the following services:

1. research redistricting law and legal standards applicable to Cook County redistricting under federal and Illinois constitutional and statutory requirements and case law principles, including without limitation the Voting Rights Act and the right to use adjusted data, and update the same for recent decisions as requested by Committee Chair or lead counsel;
2. render advice and counsel to the Redistricting Committee regarding the foregoing and regarding methods and approaches to redrawing of districts, appropriateness of use of particular data, use of mapping and computer technology, coordination with election administration boundaries (including precinct boundaries), and other issues relating to redistricting;
3. review applicable congressional, legislative, and City of Chicago remap proceedings;
4. work with County staff and consultants to coordinate assembly of Census Bureau materials and maps required or advisable for redistricting as directed;
5. attend meetings of the Redistricting Committee and of the Board of Commissioners as requested;
6. perform such other work assignments relating to redistricting and to related laws and ordinances as the Redistricting Committee might assign.

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The fee for such co-counsel services will be \$12,000. Such fee would be payable in progress payments as follows:

\$3,000 upon completion of four public hearings of the Redistricting Committee;
\$3,000 upon completion of the final public hearing of the Redistricting Committee;
\$3,000 upon creation of the initial map by the Redistricting Committee; and
\$3,000 upon adoption of a final map by the Cook County Board of Commissioners.

Mr. Bass' services are requested as co-counsel on redistricting due to his past experience providing advice and support on both City of Chicago and Cook County remaps as well as his experience in municipal and election law. Furthermore, Mr. Bass has extensive experience in government relations and will be an asset as co-counsel on this project due to his experience in municipal and election law.

Estimated Fiscal Impact: \$12,000.00. (490-260 Account). Period of Engagement March 13, 2012 through September 30, 2012.

***Referred to the 2010 Census Redistricting Committee on 03-01-12.**

Vice Chairman Silvestri, seconded by Commissioner Daley, moved Approval of (Communication No. 316964). Commissioner Suffredin called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO APPROVE
COMMUNICATION NO. 316964**

Yeas: Chairman Sims, Vice Chairman Silvestri, Commissioners Butler, Daley, Gainer, Garcia, Gorman, Goslin, Murphy, Reyes, Schneider and Tobolski (12)

Nos: Commissioners Beavers, Collins, Steele and Suffredin (4)

Present: Commissioner Fritchey (1)

Absent: None (0)

The motion to Approve Proposed Contract with Grasso Bass, PC, (COMMUNICATION NO. 316964), CARRIED.

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316965 SCHIROTT, LUETKENHANS & GARNER, P.C. (PROPOSED CONTACT).
Transmitting a Communication, dated February 29, 2012 from Deborah Sims, Chairman,
2010 Census Redistricting Committee and Peter N. Silvestri, Vice Chairman, 2010 Census
Redistricting Committee.

In accordance with Cook County Home Rule Authority, the Redistricting Committee ("Committee") hereby requests authorization for the Chair of the Redistricting Committee to execute a legal engagement with the law firm of Schirott, Luetkehans & Garner, P.C., Itasca, Illinois to retain its services as co-counsel for the Redistricting Committee of the Cook County Board of Commissioners, under the direction of the Chair of the Committee, or her designee, to perform the following services:

1. research redistricting law and legal standards applicable to Cook County redistricting under federal and Illinois constitutional and statutory requirements and case law principles, including without limitation the Voting Rights Act and the right to use adjusted data, and update the same for recent decisions as requested by Committee Chair or lead counsel;
2. render advice and counsel to the Redistricting Committee regarding the foregoing and regarding methods and approaches to redrawing of districts, appropriateness of use of particular data, use of mapping and computer technology, coordination with election administration boundaries (including precinct boundaries), and other issues relating to redistricting;
3. review applicable congressional, legislative, and City of Chicago remap proceedings;
4. work with County staff and consultants to coordinate assembly of Census Bureau materials and maps required or advisable for redistricting as directed;
5. attend meetings of the Redistricting Committee and of the Board of Commissioners as requested;
6. perform such other work assignments relating to redistricting and to related laws and ordinances as the Redistricting Committee might assign.

The fee for such co-counsel services will be \$12,000. Such fee would be payable in progress payments as follows:

\$3,000 upon completion of four public hearings of the Redistricting Committee;
\$3,000 upon completion of the final public hearing of the Redistricting Committee;
\$3,000 upon creation of the initial map by the Redistricting Committee; and
\$3,000 upon adoption of a final map by the Cook County Board of Commissioners.
The firm's services are requested as co-counsel on redistricting due its experience in municipal, election and civil rights law as well as their government relations experience.

Estimated Fiscal Impact: \$12,000.00. (490-260 Account). Period of Engagement March 13, 2012 through September 30, 2012.

***Referred to the 2010 Census Redistricting Committee on 03-01-12.**

Vice Chairman Silvestri, seconded by Commissioner Daley, moved Approval of (Communication No. 316965). Commissioner Suffredin called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO APPROVE
COMMUNICATION NO. 316965**

Yeas: Chairman Sims, Vice Chairman Silvestri, Commissioners Butler, Daley, Gainer, Garcia, Gorman, Goslin, Murphy, Reyes, Schneider and Tobolski (12)

Nos: Commissioners Beavers, Collins and Suffredin (3)

Present: Commissioners Fritchey and Steele (2)

Absent: None (0)

The motion to Approve Proposed Contract with SCHIROTT, LUETKENHANS & GARNER, P.C., (COMMUNICATION NO. 316965), CARRIED.

316966 VELAZQUEZRODRIGUEZ LLC (PROPOSED CONTACT). Transmitting a Communication, dated February 29, 2012 from Deborah Sims, Chairman, 2010 Census Redistricting Committee and Peter N. Silvestri, Vice Chairman, 2010 Census Redistricting Committee.

In accordance with Cook County Home Rule Authority, the Redistricting Committee ("Committee") hereby requests authorization for the Chair of the Redistricting Committee to execute a legal engagement with Richard Velázquez, Esq. of VELÁZQUEZRODRÍGUEZ LLC, Chicago, Illinois to retain his services as co-counsel for the Redistricting Committee of the Cook County Board of Commissioners, under the direction of the Chair of the Committee, or her designee, to perform the following services:

1. research redistricting law and legal standards applicable to Cook County redistricting under federal and Illinois constitutional and statutory requirements and case law principles, including without limitation the

Voting Rights Act and the right to use adjusted data, and update the same for recent decisions as requested by Committee Chair or lead counsel;

2. render advice and counsel to the Redistricting Committee regarding the foregoing and regarding methods and approaches to redrawing of districts, appropriateness of use of particular data, use of mapping and computer technology, coordination with election administration boundaries (including precinct boundaries), and other issues relating to redistricting;

3. review applicable congressional, legislative, and City of Chicago remap proceedings;

4. work with County staff and consultants to coordinate assembly of Census Bureau materials and maps required or advisable for redistricting as directed;

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5. attend meetings of the Redistricting Committee and of the Board of Commissioners as requested;

6. perform such other work assignments relating to redistricting and to related laws and ordinances as the Redistricting Committee might assign.

The fee for such co-counsel services will be \$12,000. Such fee would be payable in progress payments as follows:

\$3,000 upon completion of four public hearings of the Redistricting Committee;
\$3,000 upon completion of the final public hearing of the Redistricting Committee;
\$3,000 upon creation of the initial map by the Redistricting Committee; and
\$3,000 upon adoption of a final map by the Cook County Board of Commissioners.

Mr. Velázquez's services are requested as co-counsel due to his extensive knowledge of the County, his familiarity with County districts, and his ability to research and render advice to the Committee.

Estimated Fiscal Impact: \$12,000.00. (490-260 Account). Period of Engagement March 13, 2012 through September 30, 2012.

***Referred to the 2010 Census Redistricting Committee on 03-01-12.**

Vice Chairman Silvestri, seconded by Commissioner Daley, moved Approval of (Communication No. 316966). Commissioner Suffredin called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO APPROVE
COMMUNICATION NO. 316966**

Yeas: Chairman Sims, Vice Chairman Silvestri, Commissioners Butler, Daley, Gainer, Garcia, Gorman, Goslin, Murphy, Reyes, Schneider and Tobolski (12)

Nos: Commissioners Beavers, Collins and Suffredin (3)

Present: Commissioners Fritchey and Steele (2)

Absent: None (0)

The motion to Approve Proposed Contract with VELAZQUEZRODRIGUEZ LLC, CARRIED.

Vice Chairman Silvestri moved to adjourn the meeting, seconded by Commissioner Murphy. The motion carried and the meeting was adjourned.

**YOUR COMMITTEE RECOMMENDS THE FOLLOWING ACTION
WITH REGARD TO THE MATTER NAMED HEREIN:**

| | |
|-----------------------------|----------|
| Communication Number 316960 | Approved |
| Communication Number 316961 | Approved |
| Communication Number 316962 | Approved |
| Communication Number 316963 | Approved |
| Communication Number 316964 | Approved |
| Communication Number 316965 | Approved |
| Communication Number 316966 | Approved |

Respectfully submitted,
Committee on 2010 Census Redistricting


Deborah Sims, Chairman

Attest:


Matthew B. DeLeon, Secretary

* The audio recording for this meeting is available from the Office of the Secretary to the Board, 118 North Clark Street, Room 567, Chicago, IL 60602.